

Equality impact assessment is a legal requirement for all strategies, plans, functions, policies, procedures and services under the Equalities Act 2010. We are also legally required to publish assessments.

## Section 1: Description

Department	Childrens, Families	and Adults	Lead officer respor	nsible for assessment	Jacqui Evans	
Service	Adult Services		Other members of team undertaking assessment		Nik Darwin	
Date	16/02/12		Version		4	
Type of document (mark as appropriate)	Strategy	Plan	Function	Policy	Procedure	Service
	Х					X
Is this a new/existing/revision of an existing document (mark as appropriate)	Ne	2W	Ex	isting	Rev	ision
Title and subject of the impact assessment	Improvements to A	Adult Social Care Se	rvices			
(include a brief description of the aims,						
outcomes, operational issues as appropriate and	The Improvements	to Adult Social Care	Consultation concer	ned the Council putting	g a vision forward fo	or how the
how it fits in with the wider aims of the	Council could delive	er services in the fut	ure. The vision involv	ved customers who cur	rently receive Day S	Services being
organisation)	given more choice	over what they do d	uring the day. Custor	mers would be able to a	attend lifestyle grou	ıps run from
	buildings in the cor	nmunity where they	would be able to acc	cess a much greater rar	nge of activities tha	n they do
Please attach a copy of the	presently to meet t	heir assessed needs	and interests.			
strategy/plan/function/policy/procedure/service	<ul> <li>presently to meet their assessed needs and interests.</li> <li>Customers with more complex needs would still attend traditional day services. However, the number of these would be reduced. Some of the money from these changes would be used to re-invest in the remaining buildings.</li> <li>The specific buildings put forward for potential decommissioning were: Peatfields (Macclesfield) and Dean Row (Wilmslow). Discussions were also to be had on services in Knutsford including Bexton Court (Knutsford), Stanley Centre (Knutsford). An additional proposal put forward was to transfer respite services from the centre at Queens Drive (Nantwich) to Mountview (Congleton) due to the fact that this building was unsuitable for people with more complex needs.</li> </ul>					



Who are the main stakeholders?	Customers, their families and carers
(eg general public, employees, Councillors, partners, specific audiences)	

Who is affected?	Customers and their families and carers, members of staff at the affected centres (including respite services), organisations					
	which deliver day type services in Cheshire East					
(This may or may not include the stakeholders listed above)	which deriver day type services in cheshire East					
	Customers from taking part is an increased uprists of activities during the day. These will also ecour at places within the					
Who is intended to benefit and how?	Customers from taking part in an increased variety of activities during the day. These will also occur at places within the community thus increasing their integration with local people. Customers with complex needs using respite services.					
Could there be a different impact or						
outcome for some groups?	Lifestyle					
	One tenet of the lifestyle approach is that it is only suitable for those with lower levels of need, with customers with more complex needs continuing to receive care in a traditional day centre setting. It is also more focussed on people with learning disabilities. As a result of both these factors there could be a differing impact on equality groups. In addition to this there are potential issues that changes may cause for carers.					
	Day Care/Respite					
	Whilst the proposals to decommission centres and transfer users predominantly affect people with learning disabilities (e.g. Peatfields, Stanley Centre, Dean Row, Queens Drive) the proposal to close Bexton and to move people from the Brocklehurst Unit also affects people with dementia. There are, however, indirect effects on other groups as well as a result of customers transferring to centres. Affected centres include: Hollins View, Redesmere, Mountview and Mayfield. In addition to this there are potential issues that changes may cause for carers.					
	A specific question relating to the impact on individuals was included in the consultation questionnaire to record issues. Other feedback was also analysed for further information on this topic.					



Does it include making deci	sions b	ased	Decision m	aking will take i	nto acc	ount a	customer's individual need	s, including	g facto	ors such as the o	legree and typ	e of the	ir
on individual characteristics			disability.	disability.									
circumstances?			,										
Are relations between diffe	rent gr	oups	Issues have	e been raised du	iring th	e consi	ultation regarding the treat	ment of pe	ople v	vith learning dis	abilities. It co	uld be	
or communities likely to be affected? cons			construed	that they have <b>k</b>	been di	sadvan	taged over other groups be	cause of th	e nun	nber of day cen	tres that they	use that	are
(eg will it favour one particular group or a			affected by	/ the proposals a	althoug	h peop	le with dementia etc are in	volved in th	he cha	inges as well.			
deny opportunities for othe	rs?)												
Is there any specific targete	d actio	n to	The lifesty	e approach may	/ be see	en as ta	rgeted action as one of its	orinciples is	s to er	ncourage integr	ation betweer	groups	of
promote equality? Is there a	a histo	ry of	people wit	h disabilities and	d the w	ider co	mmunity						
unequal outcomes (do you	have ei	nough											
evidence to prove otherwis	e)?												
Is there an actual or potent	ial nega	ative in	npact on these	e specific charac	cteristic	cs? (Pl	ease tick)						
Age	Y		Marriage &	civil		N	Religion & belief		N	Carers		Y	
	T		partnership			IN			IN				
Disability	Y		Pregnancy 8	k maternity		Ν	Sex		Ν	Socio-econom	nic status	Y	
Gender reassignment		N	Race			N	Sexual orientation		N				
Genuer reassignment		IN	Nace			IN	Sexual Unentation		IN				
What evidence do you have	to sup	port yo	our findings?	quantitative an	d quali	itative)	Please provide additional	informatio	n that	t you wish to	Consultation	/involve	ement
include as appendices to thi	•	• •	•	• •	•		•				carried out	-	
••				-							Yes	No	
Age				There are a nu	mber o	of poter	itial impacts on different ag	ge groups a	s a res	sult of the	Y		
-				consultation proposals affecting different client types (e.g. those with learning						arning			
				disabilities etc.). However, it is deemed that this is best addressed under the disability									
				section.									
				Overall usage of day care is highest amongst older people. Although there is a small					re is a small				
			peak of customers in the lower age bands as well as a result of learning disability										
l				•			-		-	•			
				customers. Ple	ase see	e Apper	ndix 1 for data. There are si	milar propo	ortion	s for respite			



	(also see Appendix 1).		
	The Lifestyle approach has the potential to have a positive impact on the wellbeing of		
	older people e.g. see research contained in 'Looking Forward to Old Age' by the Kings		
	Fund.		
Disability	The lifestyle approach contains a number of potentially positive benefits for customers with a disability. This is due firstly to the increased choice and control that it offers (for instance in the choice of activity they could have). See Appendix 1 for a breakdown of the number of people with disabilities making up day centre usage. See Chapter 1 of the Consultation Report for information on the number of customers with a disability who responded via the questionnaire. It also tries to put into practice the findings given in the SCIE (Social Care Institute for Excellence) guide "Community- Based Day Activities and Supports for People with Learning Disabilities".	Y	
	The physical element of some of the activities as well as those that assist with every day life (e.g. healthy eating, cooking) also have the potential to impact favourably on customer's health. Studies have shown people with a learning disability are 58 times more likely to die aged under 50 than other people. There are also four times as many people with a learning disability who die of preventable causes compared to people in the general population. There are also numerous studies on the benefits of physical activity for older people. For instance, the NICE document 'Active for life: Promoting physical activity with older people' gives evidence of the potential benefits in terms of longer life expectancy and quality of life that aerobic activity can give. The social aspect of the lifestyle approach is also highly likely to have a positive impact on customer's mental wellbeing.		
	However, it is also the case that the proposals could have a number of potentially negative impacts on people with disabilities. The extent of these impacts will depend on the type and level of their disability. Examples include; transport (inc. potential for		



	reduced time in day care as a result of increased travelling time), facilities that can be accessed, disruption to wellbeing caused by change in location. The latter could be particularly detrimental to those with learning disabilities or dementia.		
Gender reassignment	No impacts were recorded on this protected characteristic during the course of the consultation process. There is also no other evidence to suggest an impact is likely. As such, the effect of the proposals is deemed neutral on this protected characteristic.	Y	
Marriage & civil partnership	No impacts were recorded on this protected characteristic during the course of the consultation process. There is also no other evidence to suggest an impact is likely. As such, the effect of the proposals is deemed neutral on this protected characteristic.	Y	
Pregnancy & maternity	No impacts were recorded on this protected characteristic during the course of the consultation process. There is also no other evidence to suggest an impact is likely. As such, the effect of the proposals is deemed neutral on this protected characteristic.	Y	
Race	No impacts were recorded on this protected characteristic during the course of the consultation process. The proportion of respondents of different ethnicity broadly correlates with what would be expected given the composition of Cheshire East (see appendix 2), the composition of day care users (see appendix 1) and the number of responses received. Copies of the consultation information pack were circulated to a range of groups associated with this protected characteristic. However, further work is required to understand the impact of any service transfers on local areas.	Y	
Religion & belief	No impacts were recorded on this protected characteristic during the course of the consultation process. The proportion of respondents of different religions broadly correlates with what would be expected given the composition of Cheshire East (see appendix 2), the composition of day care users (see appendix 1) and the number of responses received. There is also no other evidence to suggest an impact is likely. As	Y	



	such, the effect of the proposals is deemed neutral on this protected characteristic.		
	See Appendix 3 for a profile of the religion of respondents and Appendix 1 for a		
	profile of the religion of customers. Copies of the consultation information pack were		
	circulated to a range of groups associated with this protected characteristic.		
Sex	There is a much larger ratio of females to male service users in Cheshire East (see	Y	
	Appendix 1). This can largely be explained by the differences in life expectancy		
	between the sexes. As such a greater proportion of female service users are likely to		
	receive day and respite services. However, the policy in itself is not deemed to have		
	disproportionate effects for either gender. No impacts were recorded on this		
	protected characteristic during the course of the consultation process. However,		
	further work needs to be done to look at gender issues related to staff employment.		
Sexual orientation	No impacts were recorded on this protected characteristic during the course of the	Y	
	consultation process. There is also no other evidence to suggest an impact is likely. As		
	such, the effect of the proposals is deemed neutral on this protected characteristic.		
	See Appendix 3 for data on the sexual orientation of respondents to the consultation.		
Carers	The Office of National Statistics estimates that 10% of the population are likely to be	Y	
	carers i.e. 36,500 people in Cheshire East. However, the proposals are likely to have an impact on a defined group of carers; those who care for people using respite or		
	day services. Particular concerns would be; changes to service location and its		
	resulting transport requirements (this could bring about a reduction in the overall		
	respite that was taken up by carers), increased pressure brought about on the caring		
	role as a result of the disruption caused to customers.		
Socio-economic status	Both people with a disability and those who support them are often cited to have	Y	
	reduced economic advantage compared to the overall population. For instance, the		
	Cabinet Office Report, "Improving the Life Chances of Disabled People", states that		
	disabled people are more likely to be economically inactive, more likely to experience		



	problems with housing and more likely to experience problems with transport. As such any policy needs to be carefully evaluated to understand its potential economic impact on these groups. The proposals to relocate users may entail increased transport costs on them and as such there is the potential for it to disproportionally impact on this group.				
Proceed to full impact assessment? (Please tick)	Yes	Date: 06/02/12			

## If yes, please proceed to Section 3. If no, please publish the initial screening as part of the suite of documents relating to this issue

## Section 3: Identifying impacts and evidence

This section identifies if there are impacts on equality, diversity and cohesion, what evidence there is to support the conclusion and what further action is needed

Protected	Is the policy (function etc) likely to	Are there any positive impacts of	Please rate the impact	Further action
characteristics	have an adverse impact on any of the	the policy (function etc) on any of	taking into account any	(only an outline needs to be included
	groups?	the groups?	measures already in	here. A full action plan can be included at
			place to reduce the	Section 4)
	Please include evidence (qualitative &	Please include evidence (qualitative	impacts identified	
	quantitative) and consultations	& quantitative) and consultations	High: Significant	
			potential impact;	
			history of complaints;	
			no mitigating measures	
			in place; need for	
			consultation	
			Medium: Some	
			potential impact; some	
			mitigating measures in	
			place, lack of evidence	
			to show effectiveness	
			of measures	



			Low: Little/no identified impacts; heavily legislation-led; limited public facing aspect	
Age	It has been highlighted that there is the potential for a disproportionate impact on people who are elderly because proportionally more attend day services than from other age bands (see Appendix 1). There is also a small 'bulge' in day centre usage amongst younger age groups due to customers with learning disabilities. As issues are identical to those under disability they are addressed in this section		Medium	
Disability	<u>Learning Disability</u> Opinion expressed during the consultation and through expert knowledge states that people with complex learning disabilities can find moving to a new building (or the transfer of other customers from or to the building they are in) stressful to their	Lifestyle Health and Wellbeing The emphasis on lifestyle options that is in the proposals may bring about improved health and wellbeing for disabled customers in general. The extent that this occurs	High	<u>Disruption</u> 1.Work should be conducted to investigate how the impact of change should be managed in a person centred way. Good practice from national research and local knowledge should be utilised e.g. 'Having a Good Day' by the social Care Institute for Excellence and guidelines from the the Dementia Coalition

<sup>&</sup>lt;sup>1</sup> Michigan Department of Community Health, Moving Persons with Dementia, <u>http://www.dementiacoalition.org/resources/pdfs/Caring6.pdf</u>



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wellbeing. The proposals put forward	will depend on the number of	http://www.dementiacoalition.org/resour
may lead this to occur in a number of	customers who opt to receive this	ces/pdfs/Caring6.pdf. Giving sufficient
instances. A number of carers/families	service and the nature of their	time for transition to take place and taking
have put this issue forward as a potential	disabilities (physical activity will be	the needs of each individual into account
problem.	more limited for those with severe	in a person centred way will be key.
	physical disabilities). People with a	[Note: this was referenced in the
An example quote from the consultation	learning disability are 58 times more	Information Pack and the presentation in
is: "These changes would turn me upside	likely to die aged under 50 than	day centres]. A focus should be had on
down and make me sad because I know	other people. There are also four	minimising the amount of moves by
what to expect from my day centre, and	times as many people with a learning	customers with complex needs.
everyone knows me and what I need and I	disability who die of preventable	
like Dean Row."	causes as people in the general	Staffing would also need to be taken into
Some carers/families indicated that the	population. <sup>2</sup>	account so that if any customers do move
lifestyle option as an alternative would		they would still see familiar faces which
not be suitable for their loved one.	Activities and variety	would ease transition. This should also
Feedback can be summarised as stating	The lifestyle options have the	ensure that they transfer with service
that their mental and physical capacity is	potential to offer much greater	users that they also socialise with (where
the chief issue. It is true to state		possible).
	choice and variety for customers.	Transport
however, that there has always been an	Proposals would involve retaining	Transport
awareness in policy-making that people	the Wilmslow and Macclesfield pilot	2. Customers must have a viable transport
with complex needs would continue to	sites and the possible future roll out	option in order to get to a day centre.
attend traditional day services.	of other groups. The principal of	Options would include Dial a Ride, public
Nevertheless it should be emphasised	providing services away from a	transport (supported by travel training) or
that taking up the lifestyle option should	traditional day service building is	volunteers/carers providing transport.

<sup>2</sup> MENCAP website, What is a Learning Disability, <u>http://www.mencap.org.uk/page.asp?id=1684</u>



be related to need and be a matter of	well established in other areas of	Assessment of viability needs to be done
choice.	Cheshire East and these proposals	carefully including taking income into
It was flagged by Stanley Centre carers	will build on this practice. The	account. Review of the issues that have
that If customers with lower level needs	success of this approach has been	come up in this process should take place
opted to attend lifestyle services it might	captured in questionnaires and in	so that learning can lead to a more refined
	focus groups. A majority of	process in the future.
mean that peer groups were split.	respondents to the consultation	
However, it is also true to say that	(58%) stated that they would like	<u>Lifestyle</u>
removing this choice for this group of	customers to have the opportunity	3. A longer term policy decision may relate
customers (with less complex needs)	to take up 'lifestyle activities'.	to personal budgets being offered as part
could reduce their individual life chances.		of the transition to lifestyle groups. If this
Continuity of staffing and other	Physical Disabilities	is the case a personal budget should be of
, .	One element of the proposal is to	a sufficient level to cover customer social
attendees has been sighted as another	invest in Mountview and Lincoln	care needs. They should also at least have
issue that is important to individuals with	House so that it has facilities for	the potential to provide sufficient hours of
learning disabilities.	people with severe physical	occupation during the day (e.g. the time
Issues of separation between client	disabilities. Queens Drive which is	spent in day services should not fall as a
groups was also raised as a concern	the only provision for Learning	result of this policy unless the customer
during the consultation process. For	Disability respite at the moment	chooses to opt for more expensive
instance in relation to possible relocation	does not have the facilities to	activities which result in this)
to Redesmere.	provide this care.	
to redesiliere.		4. Procedures need to be put in place to
Transcort	The provision of care at Mountview	ensure that an informed decision is made
Transport	and Lincoln House might also mean	by a customer over whether the lifestyle
Transport was also cited as a key issue for	that a higher level of care can be	option is right for them. Advocates should
those with learning disabilities. This	provided due to other staff and	be involved where necessary. Customers
would be a concern for those relocating		should have the option of remaining in



to a new centre e a Destfielde Queens	facilities hains quailable an site	traditional day convises should they so
to a new centre e.g. Peatfields, Queens	facilities being available on site.	traditional day services should they so
Drive and Dean Row. A basic travel		wish. A re-assessment of a person's needs
analysis (see appendix 4) purely based on		should be conducted if this has not taken
road and time distance between the		place for some time.
users home and proposed centre finds		F. Milbilet to us have been in structure of the bound of the second structure of the second structu
that most customers are only marginally		5. Whilst touched on in strategy, it should
impacted by relocation. For Peatfields		be emphasised that positive links should
customers, there would be an increase of		be made with services in learning and
0.2 miles in travel and 0.4 miles for Dean		employment so that the lifestyle approach
Row customers. In the case of Queens		is not just an end in itself but a
Drive there would be a 3.3 mileage		springboard to improved life chances for
reduction. Nevertheless, many transport		disabled people.
issues were raised during the		Respite
consultation in connection with these		<u>nespice</u>
centres. For instance, it was stated that		6. The proposed respite care for service
some Peatfields customers walk to their		users with learning disabilities at
centre and would no longer be able to do		Mountview and Lincoln House should be a
so following a move. This could mean		separate unit designed around their needs
increased travelling time and reduced		(e.g. décor could reflect the younger
physical and mental wellbeing. Cost of		nature of this client type). This should also
transport was also raised as an issue (this		include a separate entrance (if this does
also related to the removal of fleet		not incur excessive expense). Separation
transport). Difficulty of convenient public		should be easily achieved at Hollins View
transport was also raised.		for dementia customers.
<u>Dementia</u>		7. Transport options should be
A new environment can be challenging		investigated for customers moving from



for a person with dementia. Although this		Queens Drive to ensure that any day
point should be tempered by research		service arrangements can be maintained.
that has shown that it generally takes a		
person less than three months to adjust		8. Changes in service demand should be
to their new surroundings (depending on		monitored and service planning adjusted
the level of their dementia) <sup>1</sup> . This		where practicable. This would aim to
includes both a person moving to a		ensure that customer choice was
centre and disruption caused by new		maintained i.e. that there would be
customers being moved to an individual's		sufficient supply of internal places for
centre. This particularly concerns the		customers to meet demand.
transfers that have already taken place		9. Further work required to understand 3 <sup>rd</sup>
from Bexton Court, and those proposed		sector groups making use of day centre
from the Brocklehurst Unit. Continuity of		buildings which may be decommissioned
staffing was particularly stressed during		with alternative venues explored.
consultation in connection with the		with alternative venues explored.
latter.		
One relevant comment from the Salinae		
Centre meeting was: "Dementia sufferers		
need routine, structure and familiarity,		
these are really important. Changes bring		
too much anxiety."		
Transport		
Following analysis of former customers of		
Bexton Court (see appendix 4) we can see		
	·	



tha	at 61% were not based within the		
Kni	utsford LAP area. Out of former		
cus	stomers of Bexton who continue to		
rec	ceive day or respite services 50% would		
find	d their alternative centre closer, with		
509	% being nearer to Bexton. 4 people are		
cur	rrently receiving day services who live		
in t	the Knutsford LAP, whereas 22 users of		
res	spite live in this LAP area. Few issues		
	ere raised specifically on Bexton during		
the	e consultation although the need for		
loc	al services was highlighted.		
	alysis of location for customers of the		
Bro	ocklehurst finds that the vast majority		
of	customers would benefit from the		
cha	ange in centre at least in terms of		
red	duced road mileage. No transport		
issu	ues were raised during the		
cor	nsultation regarding Brocklehurst.		
Dhu			
	ysical Disability		
	e proposals will also impact on people		
	th physical disabilities even if services		
	e not specifically stated as for this		
cus	stomer group.		



Transport is perhaps even more of a key		
issue for this customer group. Any chang	2	
in centre is likely to therefore have	-	
impact on this group of customers. See		
previous comments on transport for		
further information.		
The Council needs to ensure that a viable		
transport option is available for		
customers. Further details of this		
approach is contained within the		
separate Transport EIA (although some		
actions are also suggested in this EIA).		
Further Respite related Issues		
Queens Drive is a small building in a		
residential area predominantly provides		
respite care to people with physical and		
learning disabilities. As such, carers		
stated during the consultation that they		
value the homely environment that this		
centre provides. Whilst Mountview and		
Lincoln House will bring about more		
specialist provision for customers, it is		
not possible to replicate this environmer	t	
fully.		



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	A further point that was raised in the		
	-		
	consultation is that there might be a		
	'stigma' attached to people with learning		
	disabilities attending a centre for older		
	people. One comment was: "Would you		
	put a child of yours with a learning		
	disability in service with older people?".		
	Although to some extent it might be		
	argued that this is a unfair attitude to		
	hold (something asserted by an attendee		
	during the consultation meeting at Crewe		
	Alexandra Football Ground). Staff and		
	carers have stressed the fact that		
	different client groups will require		
	separation within a building because of		
	the different needs and a different way of		
	identifying themselves. Physical		
	arrangements to arrange this have		
	already been investigated.		
	One additional point that was raised		
	during the consultation was that		
	changing respite location can impact on		
	the ability of customers to receive their		
	day service at a familiar location. For		
	, instance, there was reference to a		
I	,		



gardening club. A review of customer		
transport and social care needs should be		
used to take this into account.		
Mental Health Disabilities		
Some customers have mental health		
disabilities who use day and respite		
services (although this does not mean		
that this is necessarily their primary client		
type). Most of the issues raise with this		
set of customers do not stand apart from		
fore mentioned concerns. These include		
over disruption to customers and		
transport provision. However, it should		
be stressed that as part of care planning		
planning day services should be		
considered as an option for mental health		
users if there is a joint agreement that it		
would be to their best advantage.		
Demand		
Present decisions could have		
ramifications for the ability of future		
customers to take up internal services.		
However, forecasting analysis (see the		
business case) would suggest that		



Gender reassignment	proposals would meet short-medium term demand. <u>General</u> Some 3 <sup>rd</sup> sector groups which provide services for people with disabilities currently use day service buildings to hold meetings. Any decommissioning of buildings could potentially result in these groups being required to find other premises.	No impacts were recorded on this protected characteristic during the course of the consultation process. There is also no other evidence to suggest an impact is likely. As such, the effect of the proposals is deemed neutral on this protected	
Marriage &		characteristic. No impacts were recorded on this	
civil		protected characteristic during the	
partnership		course of the consultation process.	
		There is also no other evidence to	
		suggest an impact is likely. As such,	
		the effect of the proposals is	



		deemed neutral on this protected	
		characteristic.	
<u> </u>			
Pregnancy and		No impacts were recorded on this	
maternity		protected characteristic during the	
		course of the consultation process.	
		There is also no other evidence to	
		suggest an impact is likely. As such,	
		the effect of the proposals is	
		deemed neutral on this protected	
		characteristic.	
Race	There are potential impacts on local areas		
	of centres closing. For instance, less		
	throughput of customers in local shops.		
	Analysis also required of ethnicity of		
	people over these shops to ensure that		
	there isn't any disproportionate impact		
	on any ethnic group. No other impacts		
	were recorded on this protected		
	characteristic during the course of the		
	consultation process. There is also no		
	other evidence to suggest an impact is		
	likely. As such, the effect of the proposals		
	is deemed neutral on this protected		
	is deemed neutral on this protected characteristic.		



Religion & belief		No impacts were recorded on this protected characteristic during the course of the consultation process. There is also no other evidence to suggest an impact is likely. As such, the effect of the proposals is deemed neutral on this protected characteristic.		
Sex	Whilst arguably it is the case that due to the greater proportion of service users who are female that these proposals have a potential to disproportionally impact on this group. It is currently felt that these issues are better picked up in the category of disability. In the longer term the general movements towards the lifestyle approach has the potential to mean that there is a boost in the support given by Health and Wellbeing staff and a corresponding decrease in Adult social care staffing. This could potentially impact greatest on women who make up the majority of social care staff.		Medium	1. The staff balance between Adult Social care and Health and Wellbeing may shift as a result of implementing the lifestyle vision. The Council should do its best to redeploy staff to these services so that the impact particularly on female workers in minimised.



Sexual		No impacts were recorded on this		
orientation		protected characteristic during the		
		course of the consultation process.		
		There is also no other evidence to		
		suggest an impact is likely. As such,		
		the effect of the proposals is		
		deemed neutral on this protected		
		characteristic.		
Carers	1. Transport	Relocation of Learning Disability	High	1. For more general transport issues see
	During the consultation Carers cited	respite to Mountview may benefit		the disability section above.
	transport as a significant issue for them in	some carers/customers resident in		As your of the stendered as the of the new out
	any relocation of day service. This was	other locations e.g. Holmes Chapel,		As part of the standard review of transport
	due to pressure carers felt they would be	Sandbach, Alsager. For these users		needs it must be ensured that any
	under to provide transport to the new	Mountview is more conveniently		transport provided by carers is mutually
	centre which might be located further	placed. The newly put forward		agreed. Any additional travel should not
	away. This would mean extra time and	option of Lincoln House would help		be so great that it could potentially lead to
	cost would be incurred.	to mitigate the impact of closure of		future carer breakdown.
		Queens Drive because for many		2. Performance Monitoring
	An example comment was: "Our	users this is actually in a nearer		
	daughter attends Queens Drive. We	location (see Appendix 4).		Work should be conducted to ensure that
	don't drive so won't be able to afford for			there are joint standards between centres
	her to attend Mountview." A further			and that perceived quality is high for all.
	quote relating to Queens Drive was; "If			This includes greater standardisation of
	you don't provide respite that is			care such as activities offered in each
	convenient, carers are going to			centre (subject to local amenities). This
	breakdown and that will cost the council			should feed into the Care4CE and



more money"	department plan.
Although the analysis suggests that for	3. Personal Budgets
Queens Drive customers (if Lincoln House	Whilst it is recognised that this is more
is agreed as a proposal), Peatfields,	within the scope of the Personalisation EIA
Bexton Court and Dean Row the impact is	it is also important to stress here that
small, the public transport issues that can	carers/customers should have a choice
be faced with travelling to another centre	over whether to take up internal or
even if it is nearer should not be	external services (via a personal budget or
discounted. See the transport summary	direct payment) and this should be
under disability for further information	informed by relevant information. The
on these issues.	correct briefing / training of individual
More specific issues about transport are	commissioning staff will be crucial to this
dealt with in the Transport Equality	process. (See "Developing new lifestyles
Impact Assessment.	with disabled people" by Joseph Rowntree
	foundation for evidence of results)
2. Respite	
Some carers stressed in the consultation	
that day centres provide crucial respite	
for them. One comment was, "Quality of	
care will be affected if carers have to	
travel much further". However, the level	
of support provided to the cared for is	
unlikely to change under the current	
lifestyle proposals (longer term personal	
budget issues are covered elsewhere in	



this EIA). Issues with the suitability of the		
respite care are stated in the disability		
section.		
3. Learning Disabilities Facilities/Care		
Some carers highlighted a perceived		
variation in the standard of care and		
facilities between centres. For instance		
the Stanley Centre was perceived as		
offering a superior service to alternatives		
and as such some customers travel there		
from further afield e.g. Macclesfield. This		
was seen as to positively impact on their		
caring role. Evidence for this is anecdotal		
rather than the result of any deliberate		
policy by the Council or demonstrated by		
data analysis.		
4. Personal Budgets		
Some carers felt that there was a		
deliberate policy of the Council		
encouraging customers to take personal		
budgets/personal budgets so that they		
can opt out of Council run services. This		
caused occupancy to fall in centres and		
potentially made it harder for customers		
to access Council services in the future.		



	One comment stated in the consultation was "With Direct Payments/Personal budgets people should have choice of		
	purchasing private or traditional		
	services."		
Socio-	As detailed in the initial assessment there	Low	1. The cost of transport needs to be one or
economics	are potential issues with greater costs		the issues that is monitored when
	being incurred because of increased		transport assessment is conducted. This
	transport cost for some customers.		should apply both to costs incurred by
	However, from transport analysis it		customers and potentially by carers who
	would appear that many customers		may be in a lower socio-economic bracket
	would also benefit from being located		
	nearer to their centre.		2. Analysis work to be conducted on
			potential impacts to local areas of centres
	There are potential impacts on local areas		closing and how these could be mitigated.
	of centres closing. For instance, less		
	throughput of customers in local shops.		
	Analysis also required of ethnicity of		
	people over these shops to ensure that		
	there isn't any disproportionate impact		
	on any ethnic group.		

Section 4: Review and conclusion



## Summary: provide a brief overview including impact, changes, improvement, any gaps in evidence and additional data that is needed

The lifestyle element of the strategy has the potential to have real positive impacts on customers if it is managed in a careful person centred way. The proposals to transfer customers from particular centres on the other hand is likely to cause negative impacts on customers and carers although they can be mitigated to an extent by following prescribed actions. Further engagement with customers and carers would be crucial in any transition process.

Specific actions to be taken to reduce, justify or remove any adverse impacts	How will this be monitored?	Officer responsible	Target date
Work should be conducted to manage any transition process in a person centred way.	Customer complaints, detailed	DW/ PK	Dependent on
Good practice from national research and local knowledge should be utilised e.g.	documentation of transition		timescales of
http://www.dementiacoalition.org/resources/pdfs/Caring6.pdf. Sufficient time should	plans, monitoring of reviews of		customer
be also given for the transition to be take place. The number of past and future moves	customers social care needs		transfers
for customers should be minimised as much as possible.			
The Council transport policy should be applied in full so that it is ensured that	Customer complaints, issues	AMc	Dependent on
customers have a viable transport option to get to a day centre. Financial Assessment	raised during review by		timescales of
should take into account the full range of the individuals and carers circumstances.	customers		customer
Any extra travel support by carers should be mutually agreed and deemed			transfers
manageable. Review of the problems/ issues that have occurred in transport planning			
should be assessed regularly so that learning can take place inc. the actioning of any			
remedial measures. Transport options should be investigated in particular for			
customers moving from Queens Drive (who may be most affected by changes) to			
ensure that any day service arrangements can be maintained.			
Personal budgets offered as part of the transition to lifestyle should be of a sufficient	Customer complaints, monitoring	Individual Commissioning	Dependent on
level to cover customer social care needs. They should also at least have the potential	of options selected by customers	Senior Managers	longer term
to provide sufficient hours of occupation during the day (e.g. the respite provided for			application of
carers by a day service should not fall as a result of this policy unless the customer			Personal Budgets



chooses to opt for more expensive activities which result in this)			to lifestyle groups
An up to date assessment of a person's needs should be in place in order to inform decision making over whether the individual might be suitable for the lifestyle option. This should be conducted in conjunction with a carer's assessment. Procedures and working practice should be on the basis that the customer must opt rather than be compelled to attend a lifestyle group. Advocacy should be available where necessary.	Procedure documents, existence of social care review records	Individual Commissioning Senior Managers/ Care4CE Resource Managers	Dependent on timescales of customer transfers
Links should be made with services in learning and employment so that the lifestyle approach is not just an end in itself but a springboard to improved life chances for disabled people.	Data on number of people in lifestyle groups who have received training/ qualifications. Data of people who have on from lifestyle groups to employment or volunteering.	Lifestyle Resource Managers	Ongoing
The staff balance between Adult Social Care and Health and Wellbeing may shift as a result of implementing the lifestyle vision. The Council should do its best to redeploy staff to these services so that the impact particularly on female workers in minimised.	Monitoring of staff redundancies, transition plan in place to look at practicalities of redeploying staff	DW/PK	Dependent on timescales of customer transfers/ application of lifestyle approach
The proposed respite care for service users with learning disabilities at Mountview and Lincoln House should be a separate unit designed around their needs (e.g. décor could reflect the younger nature of this client type). This should also include a separate entrance (if this does not incur excessive expense). Separation should be	Consultation groups made up of potential customers/carers of Mountview and Lincoln House	DW/PK, Resource Managers	Summer 2012



easily achieved at Hollins View for dementia customers.			
Changes in service demand should be monitored and service planning adjusted where practicable. This would aim to ensure that customer choice was maintained i.e. that there would be sufficient supply of internal places for customers to meet demand.	Monitoring of take up of internal and external services through business activity reports	Individual Commissioning Senior Managers	Ongoing (to be carried out on a minimum of an annual basis)
Work should be conducted to ensure that there are joint standards between centres and that perceived quality is high for all. This includes greater standardisation of care such as activities offered in each centre (subject to local amenities). This should feed into the Care4CE and department plan.		Individual Commissioning/Care 4ce Senior Managers/	Summer 2012
Customers (with reference to carers where appropriate) should have a choice over whether to take up internal or external services (via a personal budget or direct payment) and this should be informed by relevant information. The correct briefing / training of individual commissioning staff will be crucial to this process.	Training plan for individual commissioning staff	Individual Commissioning Senior Managers	Summer 2012
Analysis of impact of local economy should be conducted e.g. local shops where centres are to be closed, and the protected characteristic of people who own these.	Existence of report	Strategic Commissioning	Summer 2012
The opportunities of the new lifestyle approach should be positively promoted to equality groups e.g. gypsies and travellers, Polish communities etc	Marketing plan	Strategic Commissioning	Dependent on roll out of lifestyle approach
Further analysis required to understand 3 <sup>rd</sup> sector groups making use of day centre buildings for meetings. Any decommissioning should aim to minimise problems that it may cause such as exploring alternative rooms at other CEC buildings.	Evidence of contact with relevant 3 <sup>rd</sup> sector groups	Care4CE Senior Managers	Summer 2012



Please provide details and link to full action plan for actions			
When will this assessment be reviewed?	Review of EIA to take place six months after Cabinet if proposals adopted		adopted
Are there any additional assessments that need to be undertaken in relation to this assessment?	No		
Lead officer signoff		Date	
Head of service signoff		Date	

Please publish this completed EIA form on your website



#### Appendix 1

## Day Services Usage

Note: Figures taken from 'snapshot' of service users Autumn 2011

#### By Age Band

Age	Total
18-34	149
35-49	151
50-64	108
65-74	88
75-84	103
85+	115
Total	714

# By Age Band – Learning Disability Day Care

18-24	43
25-34	109
35-44	93
45-54	95
55-64	48
65-74	31
75-84	10
85+	2
TOTAL	431



# By Age Band – Dementia Day Care

45-54	0
55-64	2
65-74	11
75-84	30
85+	29
TOTAL	72

# By Age Band – Physical Disability Day Care

18-24	1
25-34	1
35-44	7
45-54	8
55-64	17
65-74	23
75-84	24
85+	48

## By Disability – Day Care

Visual Impairment	53
Older Person	336
Physical Disability	28



Learning Disability	350
Total	714

# By Sex – Day Care

М	2072	38%
F	3426	62%

# By Ethnic Group – Day Care

1
727
3
15
1
0
0
1
1
1
0
1
3
0
1



E1 Chinese	2
E1 Chinese	2
E2 Other Ethnic Group	1
F2 Refused To Disclose	0
F3 Information Not Available	0
F5 Not Appropriate To Ask	0
F6 Institution	0
Null	0
T1 Traveller Of Irish Heritage	0
T2 Gypsy/Roma Traveller	0

# By Religion – Day Care

Not Stated	270
Roman Catholic	23
Church Of England / Episcopali	185
Methodist	11
Other Christian	13
Christian	206
United Reformed / Presbyterian	0
Any Other Religion	18
None	22
Refused To Disclose	0
Pentecostal	0
Baptist	2



Jehovah's Witness	3
Jewish	0
Muslim	1
Hindu	0
Null	1
Buddhist	0
Seventh Day Adventist	0
Sikh	1

#### **Respite Usage**

# By Age Band – Dementia Respite Usage (internal)

45-64	2
65-69	2
70-74	18
75-79	30
80-84	53
85-89	79
90-94	43
95+	12
Total	237

## By Age Band – LD Respite Usage (internal)

18-44	63
45-64	18



65+ 6



#### Appendix 2: Cheshire East and UK Statistics

## Cheshire East Ethnic Group Statistics (2001 Census)

	Cheshire	North		Cheshire	North	England
	East	West	England	East %	West %	%
	Unitary Authority	Region	Country	Unitary Authority	Region	Country
All Ethnic Groups	360,700	6,864,300	51,092,000	100.0	100.0	100.0
White	347,600	6,324,600	45,082,900	96.4	92.1	88.2
White: British	337,000	6,137,800	42,736,000	93.4	89.4	83.6
White: Irish	2,800	69,800	570,500	0.8	1.0	1.1
White: Other White	7,700	117,000	1,776,300	2.1	1.7	3.5
Mixed	3,300	85,400	870,000	0.9	1.2	1.7



Mixed: White and Black Caribbean	1,100	27,800	282,900	0.3	0.4	0.6
Mixed: White and Black African	400	13,300	114,300	0.1	0.2	0.2
Mixed: White and Asian	1,000	25,200	260,900	0.3	0.4	0.5
Mixed: Other Mixed	800	19,100	212,000	0.2	0.3	0.4
Asian or Asian British	5,000	304,200	2,914,900	1.4	4.4	5.7
Asian or Asian British: Indian	2,300	99,900	1,316,000	0.6	1.5	2.6
Asian or Asian British: Pakistani	1,500	143,900	905,700	0.4	2.1	1.8
Asian or Asian British: Bangladeshi	500	34,800	353,900	0.1	0.5	0.7
Asian or Asian British: Other Asian	700	25,600	339,200	0.2	0.4	0.7
Black or Black British	2,000	75,200	1,447,900	0.6	1.1	2.8
Black or Black British: Caribbean	800	25,500	599,700	0.2	0.4	1.2



Black or Black British: African	1,000	42,600	730,600	0.3	0.6	1.4
Black or Black British: Other Black	200	7,000	117,600	0.1	0.1	0.2
Chinese or Other Ethnic Group	2,700	74,900	776,400	0.7	1.1	1.5
Chinese or Other Ethnic Group: Chinese	1,600	46,200	400,300	0.4	0.7	0.8
Chinese or Other Ethnic Group: Other Ethnic Group	1,200	28,700	376,100	0.3	0.4	0.7

Cheshire East – Religious Belief (2001 Census)

	Cheshire East	North West	England	Cheshire East	North West	England
	Unitary Authority	Region	Country	Unitary Authority%	Region %	%
All People	351,817	6,729,764	49,138,831	100.0	100.0	100.0
Christian	282,432	5,249,686	35,251,244	80.3	78.0	71.7



Buddhist	551	11,794	139,046	0.2	0.2	0.3
Hindu	617	27,211	546,982	0.2	0.4	1.1
Jewish	562	27,974	257,671	0.2	0.4	0.5
Muslim	1,375	204,261	1,524,887	0.4	3.0	3.1
Sikh	170	6,487	327,343	0.0	0.1	0.7
Any other						
religion	593	10,625	143,811	0.2	0.2	0.3
No religion	42,757	705,045	7,171,332	12.2	10.5	14.6
Religion not stated	22,760	486,681	3,776,515	6.5	7.2	7.7



# Appendix 3: Consultation – Equality and Diversity Monitoring

# Nationality

Answer Options	Response Percent	Response Count
British or Mixed British	19%	14
English	78%	57
Scottish	1%	1
Welsh	1%	1
Any Other (please specify)	0.0%	0

#### Race

Answer Options	Response Percent	Response Count
Any white group	100.0%	59

#### Sexuality

Answer Options	Response Percent	Response Count
Hetrosexual/straight	100.0%	46

# Religion



Answer Options		Response Percent	Response Count
Christian (includes: Church of England, Catholic, Protestant & all other Christian denominations)	Christian (includes: Church of England, Catholic, Protestant & all other Christian denominations)	91.9%	57
Agnostic	Agnostic	4.8%	3
Atheist	Atheist	1.6%	1
Jewish	Jewish	1.6%	1
Buddhist	Buddhist	0.0%	0
Hindu	Hindu	0.0%	0
Muslim	Muslim	0.0%	0
Sikh	Sikh	0.0%	0
Prefer not to say	Prefer not to say	0.0%	0
Any other Religion or Belief (please specify)	Any other Religion or Belief (please specify)	0.0%	0



# Appendix 4: Travel Data

1. Proposal – Peatfields to be decommissioned, customers to move to Mayfields

Peatfields closer for	15	customers
Mayfields closer for	6	customers
Average Peatfields travel distance	2.8	miles
Average Mayfields travel distance	3.0	miles
Average Peatfields travel time	6.6	mins
Average Mayfields travel time	8.7	mins

2. Proposal – Dean Row to be decommissioned, customers to move to Redesmere

Dean Row closer for	15	customers
Redesmere closer for	14	customers
Average Dean Row travel distance	3.7	miles
Average Redesmere travel distance	4.1	miles
Average Dean Row travel time	9.9	mins
Average Redesmere travel time	9.4	mins

# 3. Proposal – Bexton Court to be decommissioned

All former customers of Bexton		%
In LAP	16	40%



Not in LAP	24	60%
Total	40	

Customers switched to alternative Internal Day Care

Bexton nearer	7	customers
Alternative provision nearer for	9	customers
Average Bexton travel distance	8.6	miles
Average alternative day centre travel distance	9.6	miles
Average Bexton travel time	19.3	mins
Average alternative centre travel time	19.9	mins

Customers switched to alternative Internal Respite Care

Bexton closer	4	customers
Alternative provision closer for	5	customers
Average Bexton travel distance	8.6	miles
Average alternative respite centre travel distance	8.6	miles
Average Bexton travel time	15.9	mins
Average alternative respite cental travel time	16.7	mins

# 4. Proposal – Queens Drive to be decommissioned

Queens Drive closer for	2	customers (compared to Mountview or Lincoln House)
Lincoln House closer for	23	customers (out of a choice of



		Mountview or Lincoln House)
Mountview closer for	2	customers (out of a choice of Mountview or Lincoln House)
Average Queens Drive travel distance	6.4	miles
Average Queens Drive travel time	15.6	minutes
Average travel distance to nearest centre (Lincoln House or Mountview)	3.1	miles
Average travel time to nearest centre (Lincoln House or Mountview)	9.0	minutes

5. Proposal – Stanley Centre to be decommissioned, customers to travel to an alternative (leisure centres or Carter House, Mayfield or Redesmere)

Alternative closer for	11	customers
Stanley Centre closer for	36	customers
Average alternative centre travel distance	8.6	miles
Average Stanley Centre travel distance	3.3	miles
Average Leisure Centre travel distance	18.2	miles
Average alternative centre travel time	20.2	mins
Average Stanley Centre travel time	7.4	mins
Average Leisure Centre travel time	38.2	mins



6. Proposal – Customers to transfer from Brocklehurst Unit (Mayfield) to Hollins View

Mayfield closer for	7	customers
Hollins View closer for	21	customers
Average Mayfield travel distance	2.9	miles
Average Hollins View travel distance	2.6	miles
Average Mayfield travel time	7.7	mins
Average Hollins View travel time	7.4	mins